

Reeves County Groundwater Conservation District

Annual Financial Report

For the Year Ended December 31, 2025

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Annual Financial Report
For the Year Ended December 31, 2025

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ANNUAL FILING AFFIDAVIT

STATE OF TEXAS COUNTY OF

Reeves

I,

Ben Burnham

of the

(Name of Duly Authorized District Representative)

Reeves County Groundwater Conservation District

(Name of District)

hereby swear, or affirm, that the district named above has reviewed and approved at a meeting of the Board of the Directors of the District on the 16 day of July its annual audit report for the fiscal year or period ended 12/31/2025 and those copies of the annual audit report have been filed in the district office, located at:

119 S. Cedar, Pecos, Texas 79772

(Address of District)

The annual filing affidavit and the attached copy of the audit report are being submitted to the Texas Commission on Environmental Quality in satisfaction of the annual filing requirements of Texas Water Code Section 49.194.

Date: 7/16/26

By:

Ben Burnham

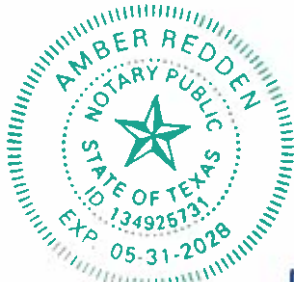
(Signature of District Representative)

RCGCD - President Ben Burnham

(Typed Name & Title of above District Representative)

Sworn to and Subscribed to before me by this 16th day of July

(SEAL)



[Signature]

(Signature of Notary)

My Commission Expires On: 5/31/2028
Notary Public in the State of Texas.

Painter and Associates, P.C.

Certified Public Accountants

1208 West Lunday Drive

Pecos, Texas 79772

Independent Auditor's Report

Board of Directors and Management
Reeves County Groundwater Conservation District
Pecos, Texas

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the fiduciary fund of the Reeves County Groundwater Conservation District (the District), as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the fiduciary fund of the Reeves County Groundwater Conservation District, as of December 31, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered

material if there is substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit
- Identify and assess the risk of material misstatement of the financial statements whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison information on pages 4-7 and 24, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Painter and Associates, P.C.

Painter and Associates, P. C.

Pecos, Texas
July 8, 2026



RCGCD
EIN 81-4235351
P.O. Box 809 Pecos, Texas 79772
info@reevescountygcd.org
(432) 445-9961

MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Annual Financial Report, we, the managers of Reeves County Groundwater Conservation District, discuss and analyze the District's financial performance for the fiscal year ended December 31, 2025. Please read it in conjunction with the independent auditors' report beginning on page 2, and the District's basic financial statements, which begin on page 8.

FINANCIAL HIGHLIGHTS

During the year total net position of the District increased from \$3,117,044 at December 31, 2024 to \$3,769,418 as a result of this year's operations. The result was that net position of governmental activities increased by \$652,374 year-over-year. This resulted in a 20.9% increase.

During the year, the District had \$521,084 in total expenses and \$1,032,392 in ad valorem tax revenues. An additional \$141,066 was recognized as interest income for the year.

The District purchased \$19,335 in capital assets during the year and depreciation expense was \$14,304 for the year ended December 31, 2025. \$231,270 is recognized as work in progress corresponding to the district aquifer model the District commissioned to be mapped as well as \$10,475 related to escrow funds for the purchase of a building by the District.

The general fund ended the year with a total fund balance of \$3,486,408, which was an increase of \$647,343 from the prior year's amount of \$2,839,065.

The budget for the District revealed \$71,348 more in revenues than were budgeted for, which included recognized ad valorem taxes, miscellaneous revenues, and interest, while \$575,996 less expenses were incurred than were budgeted for the year. The net effect of the budget variance was a positive \$647,344.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a longer-term view of the District's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

For governmental activities, these statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget.

The notes to the financial statements (starting on page 16) provide narrative explanations or additional data needed for full disclosure in the government-wide statements or the fund financial statements.

REPORTING THE DISTRICT AS A WHOLE

The Statement of Net Position and the Statement of Activities

The analysis of the District's overall financial condition and operations begins on page 8. Its primary purpose is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting and measure the inflows and outflows of economic resources.

These two statements report the District's net position and changes in net position. The District's net position, the difference between assets, liabilities and deferred inflows of resources, provides one measure of the District's financial health, or financial position. Over time, increases or decreases in the District's net position is one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the District, however, one should consider nonfinancial factors as well.

In the Statement of Net Position and the Statement of Activities we present the District as one kind of activity.

Governmental Activities

The only fund reported by the District corresponds with the general operations of the entity.

Reporting the District's Most Significant Funds

Fund Financial Statements

Laws and contracts require the District to establish some funds by state law and bond covenants.

Governmental Funds

Only the District's general operating funds are reported in governmental funds. These use modified-accrual accounting, a method that measures the current financial resources of revenues and expenditures and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's activities.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental activities.

Net position of the District's governmental activities increased from \$3,117,044 to \$3,769,418 for the fiscal year end. Unrestricted net position, the portion of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, was \$3,486,408 on December 31, 2025.

Table I
Reeves County Groundwater Conservation District
Net Position

	Governmental Activities		Year over Year Change	
	12/31/25	12/31/24	\$	%
Assets				
Cash and Cash Equivalents	\$ 3,525,045	\$ 2,818,651	\$ 706,395	25.1%
Accounts Receivable, net	55,606	67,775	(12,169)	-18.0%
Prepaid Assets	4,707	5,172	(465)	-9.0%
Capital Assets, net	283,010	277,979	5,031	1.8%
Total Assets	\$ 3,868,369	\$ 3,169,576	\$ 698,792	22.0%
Liabilities				
Accounts Payable	\$ 9,966	\$ 7,187	\$ 2,778	38.7%
Payroll Liabilities	2,856	2,300	556	24.2%
Total Liabilities	12,822	9,487	3,334	35.1%
Deferred Inflows of Resources				
Deferred Revenues	\$ 86,129	\$ 43,046	\$ 43,083	100.1%
Total Deferred Inflows of Resources	86,129	43,046	43,083	100.1%
Net Position				
Net Investment in Capital Assets	283,010	277,979	5,031	1.8%
Unrestricted Net Position	3,486,408	2,839,065	647,343	22.8%
Total Net Position	3,769,418	3,117,044	652,374	20.9%
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 3,868,369	\$ 3,169,576	\$ 698,791	22.0%

Table II
Reeves County Groundwater Conservation District
Change in Net Position

	Governmental Activities		Year over Year Change	
	12/31/25	12/31/24	\$	%
Revenues				
Operating Revenues	\$ 1,032,392	\$ 964,329	\$ 68,063	7.1%
Non-operating Revenues	141,066	139,997	1,069	0.8%
Total Revenues	1,173,458	1,104,326	69,132	6.3%
Expenses				
Conservation Services	440,890	542,408	(101,517)	-18.7%
Contractual Services	80,193	38,733	41,461	107.0%
Total Expenses	521,084	581,140	(60,056)	-10.3%
Change in Net Position	652,374	523,186	129,188	24.7%
Net Position - Beginning of Year	3,117,044	2,593,858	523,186	20.2%
Net Position - End of Year	\$ 3,769,418	\$ 3,117,044	\$ 652,374	20.9%

THE DISTRICT'S FUNDS

As the District completed the year, its General Fund, as presented in the Governmental Funds Balance Sheet, reported a fund balance of \$3,486,408 compared to a total fund balance of \$2,839,065 in the prior fiscal year.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

As of December 31, 2025, the District had \$332,292 invested in property & equipment.

Table III
Reeves County Groundwater Conservation District
Capital Assets

	Governmental Activities		Year over Year Change	
	12/31/25	12/31/24	\$	%
Assets				
Work in Progress	\$ 241,745	\$ 222,410	\$ 19,335	8.7%
Machinery and Equipment	90,547	90,547	-	0.0%
Total Assets	332,292	312,957	19,335	6.2%
Accumulated Depreciation				
Accumulated Depreciation	(49,282)	(34,978)	(14,304)	40.9%
Total Accumulated Depreciation	(49,282)	(34,978)	(14,304)	40.9%
Capital Assets, net	\$ 283,010	\$ 277,979	\$ 5,031	1.8%

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District's officials consider many factors when setting the next year's budget. One of these factors is the economy. There has been extensive oil and gas drilling in Reeves County and the mineral values have increased within the District. Management plans to be conservative in spending in an effort to assist Reeves County in keeping the tax rates low.

The fiscal year 2026 budget was adopted on August 22, 2025, with total expenditures of \$1,004,055, a \$98,056 or 8% decrease from the fiscal year 2025 budgeted expenditures.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the citizens of the Reeves County Groundwater Conservation District, the participating taxing units, and other interested parties with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the District Manager at the Reeves County Groundwater Conservation District, 119 S Cedar, Pecos, Texas 79772.

Basic Financial Statements

Reeves County Groundwater Conservation District
Statement of Net Position
December 31, 2025

	<u>Governmental Activities</u>
Assets	
Operating Cash	\$ 3,438,916
Restricted Cash	86,129
Total Cash and Cash Equivalents	3,525,045
Receivables, net	55,606
Prepaid Assets	4,707
Work in Progress	241,745
Capital Assets, net	41,265
Total Assets	\$ 3,868,369
Liabilities	
Current Liabilities	
Accounts Payable	\$ 9,966
Payroll Liabilities	2,856
Total Liabilities	12,822
Deferred Inflows of Resources	
Deferred Revenues	86,129
Total Deferred Inflows of Resources	86,129
Net Position	
Net Investment in Capital Assets	283,010
Unrestricted	3,486,408
Total Net Position	\$ 3,769,418
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 3,868,369

The notes to the financial statements are an integral part of this statement

Reeves County Groundwater Conservation District
Statement of Activities
For the Year Ended December 31, 2025

		Program Revenues			Change in
		Charges for	Operating	Capital	Net Position
Primary Government:	Expenses	Services	Grants and	Grants and	Governmental
Governmental Activities:			Contributions	Contributions	Activities
Conservation Services	\$ 440,890	\$ -	\$ -	\$ -	\$ (440,890)
Contractual Services	80,193	-	-	-	(80,193)
Total Expenses	<u>\$ 521,084</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(521,084)</u>
General Revenues:					
Property Taxes					1,032,392
Interest					141,066
Total General Revenues					<u>1,173,458</u>
Change in Net Position					652,374
Beginning Net Position, restated					3,117,044
Ending Net Position					<u>\$ 3,769,418</u>

The notes to the financial statements are an integral part of this statement

Reeves County Groundwater Conservation District
Governmental Funds Balance Sheet
December 31, 2025

	General Fund
Assets	
Operating Cash	\$ 3,438,916
Restricted Cash	86,129
Total Cash and Cash Equivalents	3,525,045
Receivables, net	55,606
Prepaid Assets	4,707
Total Assets	\$ 3,585,358
Liabilities	
Current Liabilities	
Accounts Payable	\$ 9,966
Payroll Liabilities	2,856
Deferred Revenues	86,129
Total Liabilities	98,950
Fund Balance	
Non-spendable	4,707
Unassigned	3,481,701
Total Fund Balance	3,486,408
Total Liabilities and Fund Balance	\$ 3,585,358

The notes to the financial statements are an integral part of this statement

Reeves County Groundwater Conservation District
Reconciliation of Governmental Funds Balance Sheet
to the Statement of Net Position
December 31, 2025

Amounts reported for governmental activities in the statement of net position are
different because:

Total Fund Balances - Governmental Funds	\$ 3,486,408
Net capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	283,010
Total Net Position - Governmental Activities	<u>\$ 3,769,418</u>

The notes to the financial statements are an integral part of this statement

Reeves County Groundwater Conservation District
Governmental Funds Statement of Revenues, Expenditures
and Changes in Fund Balance
For the Year Ended December 31, 2025

	General Fund
Operating Revenues	
Property Taxes	\$ 1,032,392
Total Operating Revenues	<u>1,032,392</u>
Operating Expenditures	
Personnel	240,037
Administration	186,550
Contractual Services	80,193
Capital Outlay	19,335
Total Operating Expenditures	<u>526,115</u>
Operating Income (Loss)	<u>506,277</u>
Non-operating Revenues (Expenditures)	
Interest	141,066
Total Non-operating Revenues (Expenditures)	<u>141,066</u>
Change in Fund Balance	647,343
Beginning Fund Balance	2,839,065
Ending Fund Balance	<u><u>\$ 3,486,408</u></u>

The notes to the financial statements are an integral part of this statement

Reeves County Groundwater Conservation District
Reconciliation of Governmental Funds Statement of Revenues,
Expenditures and Changes in Fund Balance to the Statement of Activities
For the Year Ended December 31, 2025

Amounts reported for governmental activities in the statement of net position are difference because:

Change in Fund Balances - Governmental Funds	\$ 647,343
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Governmental funds report capital outlays as expenditures. However in the statement of activities the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

5,031

Change in Net Position - Governmental Activities	<u>\$ 652,374</u>
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The notes to the financial statements are an integral part of this statement

Fiduciary Fund

Reeves County Groundwater Conservation District
Statement of Custodial Net Position
Fiduciary Fund
December 31, 2025

	Custodial Fund
Assets	
Cash and Cash Equivalents	\$ 651
Total Assets	<u>\$ 651</u>
Net Position	
Organizations	651
Total Net Position	<u>\$ 651</u>

The notes to the financial statements are an integral part of this statement

Reeves County Groundwater Conservation District
Statement of Changes in Fiduciary Net Position
Fiduciary Fund
For the Year Ended December 31, 2025

	Custodial Fund
Additions	
Contributions	\$ 10,450
Total Additions	<u>10,450</u>
Deductions	
Conference Expenses	11,282
Total Deductions	<u>11,282</u>
Net Increase (Decrease) in Fiduciary Net Position	(832)
Beginning Net Position	1,482
Ending Net Position	<u><u>\$ 651</u></u>

The accompanying notes are an integral part of this statement

Notes to the Financial Statements

REEVES COUNTY GROUNDWATER CONSERVATION DISTRICT
Notes to the Financial Statements
December 31, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

The Reeves County Groundwater Conservation District, (District) was created in 2016 under general provisions of the Texas Water Code. The District was created to conduct projects and works to promote conservation and monitor the use of groundwater in Reeves County, Texas. The District operates with seven appointed board members while having two full-time employees at fiscal year end. As a local government the District is exempt from federal income taxes, under Internal Revenue Code Section 115, and state sales tax.

B. Financial Reporting Entity

The District's financial statements include the accounts of all District operations. The criteria for including organizations within the District's reporting entity, as set forth in Governmental Accounting Standards Board (GASB) Statement of Governmental Accounting Standards No. 14, *The Financial Reporting Entity*, is financial accountability. Financial accountability is defined as appointment of a voting majority of the board and either the ability to impose will by the primary government or the possibility that a component unit will provide a financial benefit to or impose a financial burden on the primary government. The District is a separate legal entity and is neither an oversight nor a component unit of any other entity. Specific elements of oversight and component unit responsibilities considered in the conclusion of the above were financial interdependency, designation of management, election of the governing body, the ability to significantly influence operations and accountability of fiscal matters.

C. Financial Statement Presentation

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information for the reporting entity as a whole. They include all funds of the reporting entity. Governmental activities are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund balance, revenues, and expenditures. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories.

The funds of the financial reporting entity are described below:

Governmental Funds

The General Fund is the primary operating fund and only fund of the District and is always classified as a major fund. The fund is used to account for the activities provided to the general public.

Fiduciary Funds

The Custodial Fund is the only fiduciary fund of the District and is always classified as a major fund. The fund is used to account for the activities of the Waters of West Texas Symposium .

Measurement Focus

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

On the Governmental Funds Balance Sheet and the Governmental Funds Revenues, Expenditures and Changes in Fund Balances, transactions are presented using the modified accrual method of accounting. Under this method revenues and disbursements are measured when the items can be easily converted into cash or the liability is known and can be measured. Revenues are recorded when earned and expenditures are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year they are collected.

Basis of Accounting

The accompanying financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by GASB. Generally accepted accounting principles prescribed by the Financial Accounting Standards Board are applied unless they conflict with or contradict GASB pronouncements, or were issued after November 30, 1989.

In the Statement of Net Position and the Statement of Activities, the governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. Expenditure, including capital outlay, are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

D. Budgetary Control

The District Charter establishes the fiscal year as the twelve-month period beginning January 1st. A proposed budget is submitted to the Board of Directors for the year commencing the following January 1st. The budget includes proposed expenditures and the means of financing them for the upcoming year, along with original and revised estimates for the current year and actual data for the preceding year.

Public hearings are conducted on the proposed budget to obtain taxpayer comments.

The Board, through passage, legally enacts the budget in the Board minutes establishing tax rates for the budgeted year. The Board of Directors is authorized to increase budgeted amounts within any function. Formal budgetary integration is employed as a management control device during the year for the one and only fund. No encumbrances have been recorded.

The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund presents a comparison of budgetary data to actual results. The General Fund utilizes the same basis of accounting for both budgetary purposes and actual results. All appropriations lapse at year end.

E. Assets, Liabilities, and Equity

Cash and Cash Equivalents

Highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

The District has elected to invest its funds in investment pools (TexPool). Investments in the pools are reported as cash investments. The State Comptroller oversees TexPool, an AAA rated pool, with Lehman Brothers and Federated Investors managing the daily operations of the pool under a contract with the Comptroller. These pools are 2(a)7 like funds, meaning that they are structured similar to a money market mutual fund. Such funds allow shareholders the ability to deposit or withdraw funds on a daily basis. Interest is accrued daily and paid monthly. The reported value of the pools is the same as fair value of the pool shares.

As of December 31, 2024, the District had \$2,787,605 in pooled investments.

As of December 31, 2024, the District had \$43,046 in restricted cash related to the ad valorem tax collections which occurred in October, November and December 2024 and were revenues which corresponds to the subsequent year.

Receivables

In the government-wide statements and fund financial statements, receivables consist of all revenues earned at year-end and not yet received. Major receivable balances for the governmental activities include tax revenues.

Prepaid Assets

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid assets in both the government-wide and fund financial statements. The cost of prepaid assets is recorded as expenditures/expenses when consumed rather than when purchased.

Capital Assets

In the financial statements, fixed assets are accounted for as capital assets. All fixed assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated fixed assets which are recorded at their estimated fair value at the date of donation.

Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lived by type of asset is as follows:

Machinery & equipment	3-7 years
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Net Position / Fund Balance

Government-wide Statements

GASB 34 requires the classification of fund equity into three components – net investment in capital assets, restricted and unrestricted. These classifications are defined as follows:

Net Investment in Capital Assets – This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and is reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position – This component of net position consists of constraints placed on asset use through external constraints imposed by creditors (such as through debt

covenants), grantors, contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – This component of net position consists of net assets that do not meet the definition of "restricted," or "invested in capital assets, net of related debt."

Fund Financial Statements

The District has implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". The following fund types are required under GASB 54.

1. Non-spendable Fund Balance – Amounts are not in spendable form or are legally or contractually required to be maintained intact, such as inventories.
2. Restricted Fund Balance – Amounts are restricted to specific purposes by their providers, (grantors, bondholders, higher levels of government, etc...) or through constitutional provisions or enabling legislation.
3. Committed Fund Balance – Amounts are restricted for purposes which the Board of Directors, the District's highest level of decision-making authority, has designated for their use. Committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking formal Board action.
4. Assigned Fund Balance – Amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed.
5. Unassigned Fund Balance – Amounts that are available for any purpose that have not been restricted, committed or assigned for specific purposes.

Fund Balance Policies and Procedures

Minimum Fund Balance Policies

The District has not formally adopted a minimum fund balance policy.

Encumbrances

The District does not encumber any appropriations for future expenditures. Appropriations lapse at fiscal year end and must be appropriated in the next fiscal year budget.

Order of Expenditure

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amount to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the board of directors has provided otherwise in its budget or its commitment or assignment actions.

F. Revenues, Expenditures, and Expenses

Operating Revenues

Property Tax

Property tax is levied each October 1st on the assessed (appraisal) value listed as of the prior January 1st for all real and business personal property located in the District. Taxable assessed value represents the appraisal value less applicable exemptions authorized by the District Board.

Taxes are due on October 1st, the levy date, and are delinquent at the following January 31st. Tax liens are automatic on January 1st each year. The tax lien is part of a law suit for property that can be filed any time after taxes become delinquent (February 1st).

Property taxes at the fund level are recorded as receivables and deferred revenues at the time the taxes are assessed. Revenues are recognized as the related ad valorem taxes are collected. Additional amounts estimated to be collectible in time to be a resource for payment of obligations incurred during the fiscal year and therefore susceptible to accrual in accordance with *Generally Accepted Accounting Principles* have been recognized as revenues.

In Texas, county-wide central appraisal districts are required under the Property Tax Code to assess all property within the appraisal district on the basis of 100% of its market value and are prohibited from applying any assessment ratios. The value of property within the appraisal district must be reviewed at least every three years; however, the District may, at its own expense, require annual reviews of appraisal values. The District may challenge appraised values established by the appraisal district through various appeals, and, if necessary, legal action. Under this legislation the District continues to set tax rates on District property. However, if the effective tax rate, adjusted for new improvements, exceeds the rate for the previous year by more than 8%, qualified voters of the District may petition for an election to determine whether to limit the tax rate to no more than 8% above the effective tax rate of the previous year.

Tax Rate

The tax rate adopted and set by the District was .00275 per \$100.00 of assessed valuation for the year ended December 31, 2025.

Expenditures/Expenses

In the government wide financial statements, expenses are classified by function. In the fund financial statements expenditures are classified as to operational expenses or non-operation expenses.

2. CASH AND INVESTMENTS

Deposits

The District's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the District's agent bank approved pledged securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

At December 31, 2025, the carrying amount of the District's deposits (cash and temporary investments) was:

	Amount	Maturity	Quality Rating
Texpool	\$ 3,438,671	< 60 days - Weighted Average	AAAm
Cash in Bank	88,413		
Total Cash in Bank	<u>\$ 3,527,084</u>		

Investments

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the District to adopt, implement, and publicize an investment policy. That policy must address the following areas:

1. safety of principal and liquidity,
2. portfolio diversification,

3. allowable investments,
4. acceptable risk levels,
5. expected rates of return,
6. maximum allowable stated maturity of portfolio investments,
7. maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio,
8. investment staff quality and capabilities, and;
9. bid solicitation preferences for certificates of deposit.

Statutes authorize the District to invest in:

1. obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas,
2. certificates of deposit,
3. certain municipal securities,
4. money market savings accounts,
5. repurchase agreements,
6. bankers acceptances,
7. mutual funds,
8. investment pools,
9. guaranteed investment contracts, and;
10. common trust funds.

The Act also requires the District to have independent auditors perform test procedures related to investment practices as provided by the Act. The District is in substantial compliance with the requirements of the Act and with local policies.

Policies Governing Deposits and Investments

In compliance with the Public Funds Investment Act, the District has adopted a deposit and investment policy. That policy does address the following risks:

- a) *Custodial Credit Risk - Deposits:* In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The District's policy regarding types of deposits allowed and collateral requirements is that eligible securities for collateralization are those securities defined as eligible securities by the Public Funds Collateral Act. The District was not exposed to any custodial credit risk.
- b) *Custodial Credit Risk - Investments:* For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.
- c) *Interest-rate Risk:* Interest-rate risk occurs when potential purchasers of debt securities do not agree to pay face value for those securities if interest rates rise. The District does not

purchase or sell debt securities and invests only with the designated bank depository and as such does not have a policy that addresses this issue.

- d) *Other Credit Risk Exposure:* The District does not have a policy regarding investment in debt securities held either directly or indirectly because the District does not invest in this type security, securities of the U.S. government or of agencies guaranteed by the U.S. government. The District does invest in a public funds investment pool as permitted by Government code 2256.016.
- e) *Concentration Risk:* The District invests only in securities backed by the U.S. Government and thus does not have a policy regarding a concentration of credit risk.

3. CAPITAL ASSETS

Depreciation expense for the fiscal year was \$14,304. The summary of changes in capital assets for governmental activities is as follows:

	Balance 12/31/24	Additions	Reclass Disposals	Balance 12/31/25
Assets				
Work in Progress	\$ 222,410	\$ 19,335	\$ -	\$ 241,745
Machinery and Equipment	90,547	-	-	90,547
Total Assets	312,957	19,335	-	332,292
Accumulated Depreciation				
Accumulated Depreciation	(34,978)	(14,304)	-	(49,282)
Total Accumulated Depreciation	(34,978)	(14,304)	-	(49,282)
Capital Assets, net	\$ 277,979	\$ 5,031	\$ -	\$ 283,010

4. DEFERRED REVENUES

Property tax collections for the upcoming fiscal year commence on October 1st, with a due date of January 31st. Taxes remitted during October, November, or December relating to the new tax year are classified as deferred revenue. The total amount of deferred revenue at fiscal year end is \$86,129.

5. RESTATEMENTS

During the fiscal year it was determined the capital outlay amounts for the district aquifer model were not recognized for calendar year 2023. A restatement of the unassigned net position beginning balance was posted in the amount of \$97,881.50 which was added to the total for the work in progress amount of \$241,745 at fiscal year-end.

6. CONTINGENCIES

Litigation

In the normal course of providing services to the public the District from time to time is subjected to litigation claims. The District defends itself against such claims based on internal assessment of liability and risk. Litigation expenses and damages are recorded as expense in the period when services are rendered. No liabilities have been accrued in the financial statements relative to litigation in process for the year ended December 31, 2025.

7. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions, injuries to employees; and natural disasters. The District maintains insurance policies acquired from independent insurance carriers covering personal property and general liability. There have been no significant reductions in insurance coverage from prior years and settlements did not exceed insurance coverage for each of the past three years.

8. RELATED PARTY TRANSACTIONS

From time to time the District may enter into transactions with related parties through the normal course of business. If a member of the Board of Directors has a conflict of interest, proper documentation is completed and he/she is required to abstain from any discussion or voting regarding the matter.

During the fiscal year ended December 31, 2025, the District paid approximately \$19,800 to Klickm, a company owned by the spouse of the District's bookkeeper, for video production and conference setup services provided in connection with the District's annual stakeholder conference. The bookkeeper serves in a key financial management capacity. These transactions are considered related party transactions. There were no amounts due to or from the related party at December 31, 2025. The District follows its established procurement policies for such services.

9. SUBSEQUENT EVENTS

In preparing the financial statements, the District has evaluated events and transactions for potential recognition or disclosure through July 8, 2026, the date the financial statements were issued. No events, including instances of noncompliance, have occurred subsequent to the statement of financial position date that would require adjustment to or disclosure in the financial statements.

Required Supplementary Information

Reeves County Groundwater Conservation District
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
General Fund
For the Year Ended December 31, 2025

	Budgeted Amounts			Variance
	Original	Final	2025	Final Budget
	Budget	Budget	Actual	Positive
				(Negative)
Revenues				
Property Taxes	\$ 990,809	\$ 990,809	\$ 1,032,392	\$ 41,583
Total Revenues	990,809	990,809	1,032,392	41,583
Expenditures				
Personnel	239,033	239,033	240,037	(1,004)
Administration	804,078	804,078	186,550	617,528
Contractual Services	59,000	59,000	80,193	(21,193)
Capital Outlay	-	-	19,335	(19,335)
Total Expenditures	1,102,111	1,102,111	526,115	575,996
Operating Income (Loss)	(111,302)	(111,302)	506,277	617,579
Non-operating Revenues (Expenditures)				
Interest	111,302	111,302	141,066	29,765
Total Non-operating Revenues (Expenditures)	111,302	111,302	141,066	29,765
Change in Fund Balance	\$ -	\$ -	647,343	\$ 647,344
Beginning Fund Balance, restated			2,839,065	
Ending Fund Balance			\$ 3,486,408	

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual :

The District commissioned the creation of a District Aquifer Model which was an unbudgeted item causing Capital Outlay to have a negative variance. Expenses for this model are expected to continue into the subsequent year.